



WTC Evacuation Study

NIST Meeting: Building Occupant Movement During Fire Emergencies June 10, 2004

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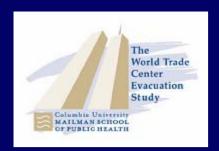
CPHP

Center for Public Health Preparedness Columbia University

NCDP

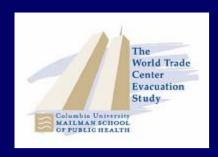
National Center for Disaster Preparedness Columbia University





Presentation Outline

- Study goals
- Preliminary qualitative data findings
- Preliminary policy implications



Goals

- 1. To identify the individual, organizational, and structural factors that affected evacuation from the WTC on 9/11/01
- 2. To inform policy and practice in order to improve the safe evacuation of high rise structures



Considerations

- Do occupants in high rise emergencies behave in ways that are similar to non-high rise occupants?
- Do emergency preparedness plans (other than evacuation plans) differ for high rise vs low rise buildings?



Grid

Planning the same?

Behaviors the same?



Implications of the Grid

- If the behavior is the same as non-high rise emergencies, does it have utility in a high rise situation? If not, can the behavior be changed?
- If the planning is the same as for occupants of low-rise buildings, is it effective? If not, can it be changed?



Human Behaviors in Fire Emergencies

What is Known:

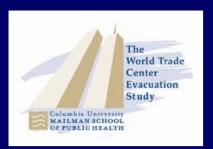
- Will generally not go towards smoke
- Seek out groups, group size is important
- Move towards and stay with group even if it is not the best option
- Individual and group panic dependent on several key factors
- Information serves as motivator



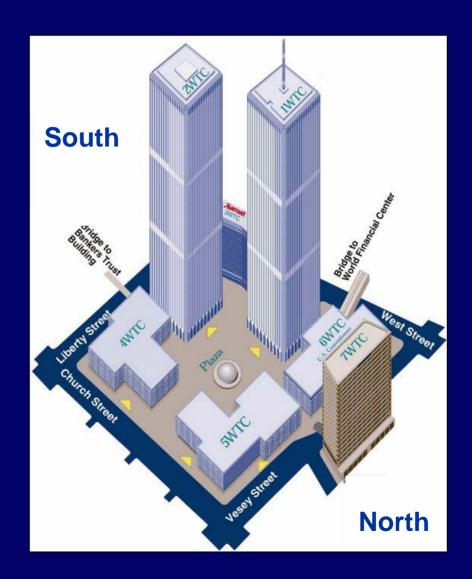
Human Behaviors in Fire Emergencies

What is Known:

- Familiarity is adaptive and leads to prosocial behaviors
- Social contact neutralizes threat
- Lack of leader, ambiguity leads to milling behaviors
- Evacuation behaviors related to prior experience and practice- "auto-pilot"



WTC Complex





Emergency Planning for WTC

- Improved after 1993 bombing
- Defend in place strategy
- Training similar as for other buildingsregardless of size or height
- Attempts to upgrade preparedness
- Mortality would have increased dramatically had WTC 1 and 2 been fully occupied



Timeline of Events





Key Decision Making Points

- 1. Immediately after first and second impacts
- 2. Initiating movement
- 3. Choosing stairwell
- 4. Maintaining movement on stairwell

- 5. Deciding where to exit stairwell to reach ground level
- 6. Deciding which exit to use at ground level
- 7. Initiating movement from immediate area
- 8. Maintaining movement at ground level



Study Overview

Sample Frame Identification and Strategy

Qualitative Processes

& Analyses

Questionnaire
Development
&
Administration

Data Analysis Participatory
Action
Teams

Identification
of Risk
Reduction Strategies
& Recommendations

Preparation of Reports

Feedback to Participants & Stakeholders

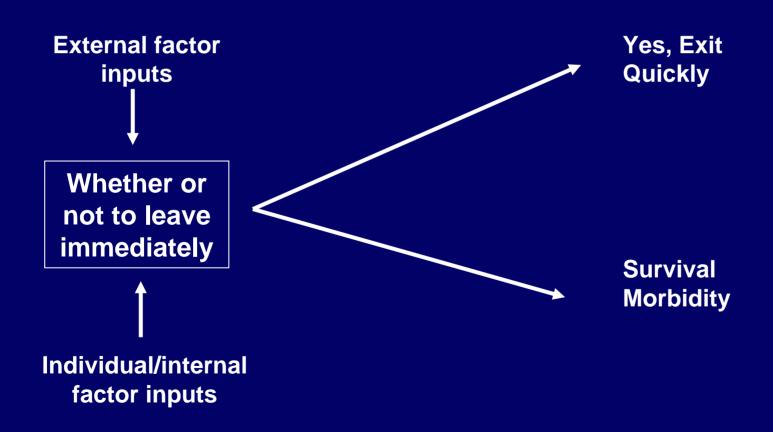


Qualitative Data

- Key Informant Interviews
- In-depth Interviews
- Focus Groups



Factors that influenced Decision-Making





Factors Associated with Evacuation

Individual Barriers:

- Disabilities and poor physical condition
- Last minute work-related tasks
- Taking personal items, making calls
- Footwear
- Waiting for instructions/direction
- Poor familiarity with WTC building
- Fear of negative impact on job

Individual Facilitators:

- Direct evidence of magnitude
- Intuition
- Prior experience
- Familiarity with exits



Factors Associated with Evacuation

Organizational Barriers:

- Lack of internal communication
- Confusion re: fire safety responsibility
- Lack of preplanning for disabled
- Variability in training
- Poor commitment to safety climate
- Lack of orientation to building
- Lack of visitor planning
- Lack of direction on street
- Subway level mismanagement
- Breakdown in Fire Safety procedures
- Lack of info on building egress point limits

Organizational Facilitators:

- Fire drill participation
- Support from senior management
- Fire safety procedures in addition to PANYNJ



Factors Associated with Evacuation

Structural Barriers:

- Poor visibility of exit signs
- Lack of back-up communication systems
- Elevator communication
- Locked egress (re-entry points)
- Stairwell width
- Stairwell design (e.g., switching)
- Debris/water/smoke

Structural Facilitators:

Well lit stairwells



Planning the same?

Grid

Behaviors the same?

	Yes	No
Yes	+	_
No	<u>—</u>	<u>—</u>



Recommendations from a human behavioral perspective

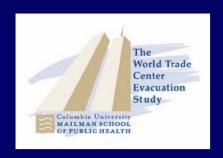
- Familiarize with other occupants
- Participate in drills
- Obtain as much information as feasible
- Pre-identify group
- Be prepared to take leadership role if necessary



Recommendations from the Planning Perspective

 Plans should reflect magnitude of eventboth defend in place and full evacuation

 Plans should include mechanisms to effect rapid full building evacuation- if needed



Individual:

- Degree of personal responsibility
- Familiarity with building, especially exit points
- Determine time to descend
- Disability preparations
- Comfortable footwear
- Start evacuation immediately



Organizational:

- Delineation of responsibilities
- Written plans, policies that target full evacuation if necessary
- Training, mandatory, new, annual, and orientation
- Drills to include stairwells, 3 flight minimum
- Leaders chosen with experience
- Responsibilities of building owners, lease holders, employers and employees
- Coordination/pre-planning with local agencies
- Prioritize safety climate- senior level support



Structural:

- Redundancy of communication systems
- Communication in elevators
- Signage
- Lighting
- Egress- wider stairs



Phase III: Questionnaire Development & Administration

- Security badge list from Port Authority of NY/NJ in December 2003
- ~100,000 employees in WTC 1, 2, 7
- Current as of April 2001
- Excel spreadsheet file
 - Names
 - Employer Names
 - Tower
 - Floor
 - WTC phone #
 - Badge type (permanent employee, contractor, PANYNJ employee)



Questionnaire continued

- Sample underwent "cleaning"
 - WTC 7 employees removed
 - Names of deceased removed (checked 3x)
 - Duplicate entries removed
- 30,000 sampling frame (randomly selected)
 - 20,000 randomly selected from sample to receive recruitment letter



Questionnaire: Process

- Hard copy, web-based, and email versions
- Recruitment letter w/ return post card
 - Accept/decline
 - In WTC 1 or 2 on 9/11
 - Bar code
 - Web based or paper version option (mailed or emailed)
 - Code # serves as web based user ID
- After 2 weeks, no card or web completion
 first reminder card
- Three month data collection phase



- High rise occupancies High risk occupancies
- Inform:
 - Building owners, leaseholders, employees
 - Code development
 - Building design
 - Regulatory compliance
 - Emergency planners
- Next Steps:
 - Develop and evaluate model evacuation plan
 - Meet with OSHA, WTC builders
 - Widespread dissemination to reach all stakeholders



World Trade Center Evacuation Study

http://cpmcnet.columbia.edu/dept/sph/CPHP/ wtc.html